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# Seabrook Capital Spending

## Six-Year History 2013-2018

Town Manager- August 22, 2018

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## Introduction

I have created a six-year history of capital spending in Seabrook, with a look at capital spending between 2013-2018. I have used definitions of spending that will be clearly laid out, with breakdowns between Departments and categories. This report builds on the five-year report that I submitted last year, with the addition of the 2018 totals, by Department and category.



### Seabrook Capital Spending Overall.

The first look will be at the six-year history of total authorized spending over this period. The voters of Seabrook have *authorized capital* spending (CIP) of \$11,328,959 over this six-year period. They have also authorized Social Service spending of \$844,098 over that same period. While Social Service Spending is not properly placed into a "capital spending" category, it has impacts that can be seen by the sheer size of that six-year aggregate number. I have reviewed the overall CIP number and will reduce it to \$10,083,959 based on the removal of three numbers. The first number is \$1,200,000 from two warrant articles dealing with the issues at the Town Pier. The most recent article authorized a bond issue to deal with this problem. The second article is the 2015 Library article of \$45,000 for media materials that was also placed in that year's budget and hence not expended through the warrant article. The third number that has been removed is the 2018 warrant article (Article 18) that reauthorized \$525,000 from the 2016 warrant (Article 36). I omitted that number from the "authorized spending" number in 2018. That brings us to the listed amount of \$10,083,958, which I shall use as we break that spending down between Departments and categories.

There will be other definitional issues to be looked at, and I will try to identify areas where the numbers might require further explanation. As an example, one figure that I will try to break further down is the capital spending on roads, which is assigned within DPW.

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When you look at the aggregate capital number for DPW, the total roads spending is contained in that figure. Road spending is financed through the state block grant money, local transportation money generated outside of the property tax, and by the property tax. I will break that spending out and will show the DPW spending on capital without the roads.

First, let us look at the total authorized spending, by year.

<b>Seabrook Capital Spending by Year</b>	
<b>2013</b>	\$1,333,400.00
<b>2014</b>	\$2,021,600.00
<b>2015</b>	\$2,519,709.00
<b>2016</b>	\$2,153,950.00
<b>2017</b>	\$2,385,800.00
<b>2018</b>	\$914,500.00
<b>Total</b>	<b>\$11,328,959.00</b>

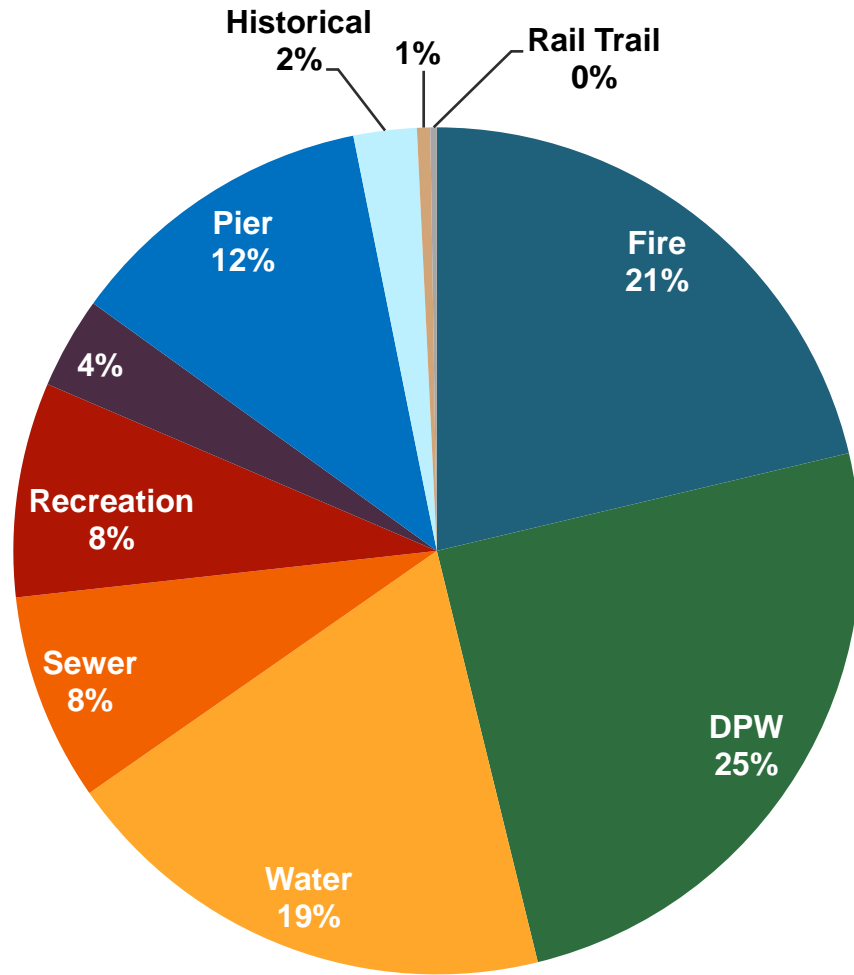
<b>Seabrook Human Services Spending by Year</b>	
<b>2013</b>	\$165,879.00
<b>2014</b>	\$170,414.00
<b>2015</b>	\$160,487.00
<b>2016</b>	\$110,720.00
<b>2017</b>	\$141,987.00
<b>2018</b>	\$94,611.00
<b>Total</b>	<b>\$844,098.00</b>

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As mentioned I have removed \$1,200,000 authorized in 2014 for the Pier, and \$45,000 authorized in 2015 for the Library, and the \$525,000 for water exploration in 2018. Now let us look at the total spending over this period, by Department.

<b>Department</b>	<b>Amount</b>
<b>Fire</b>	\$2,147,000
<b>DPW</b>	\$2,508,500
<b>Water</b>	\$1,930,650
<b>Sewer</b>	\$799,700
<b>Recreation</b>	\$826,309
<b>Library</b>	\$353,000
<b>Pier</b>	\$1,200,000
<b>Historical</b>	\$243,000
<b>Town Hall</b>	\$50,800
<b>Rail Trail</b>	\$25,000
<b>Totals</b>	<b>\$10,083,959</b>

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- Fire
  - DPW
  - Water
  - Sewer
  - Recreation
  - Library
  - Pier
  - Historical
  - Town Hall
  - Rail Trail



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When you take those numbers and apply them to categories here is where the Town of Seabrook's resources have been applied.

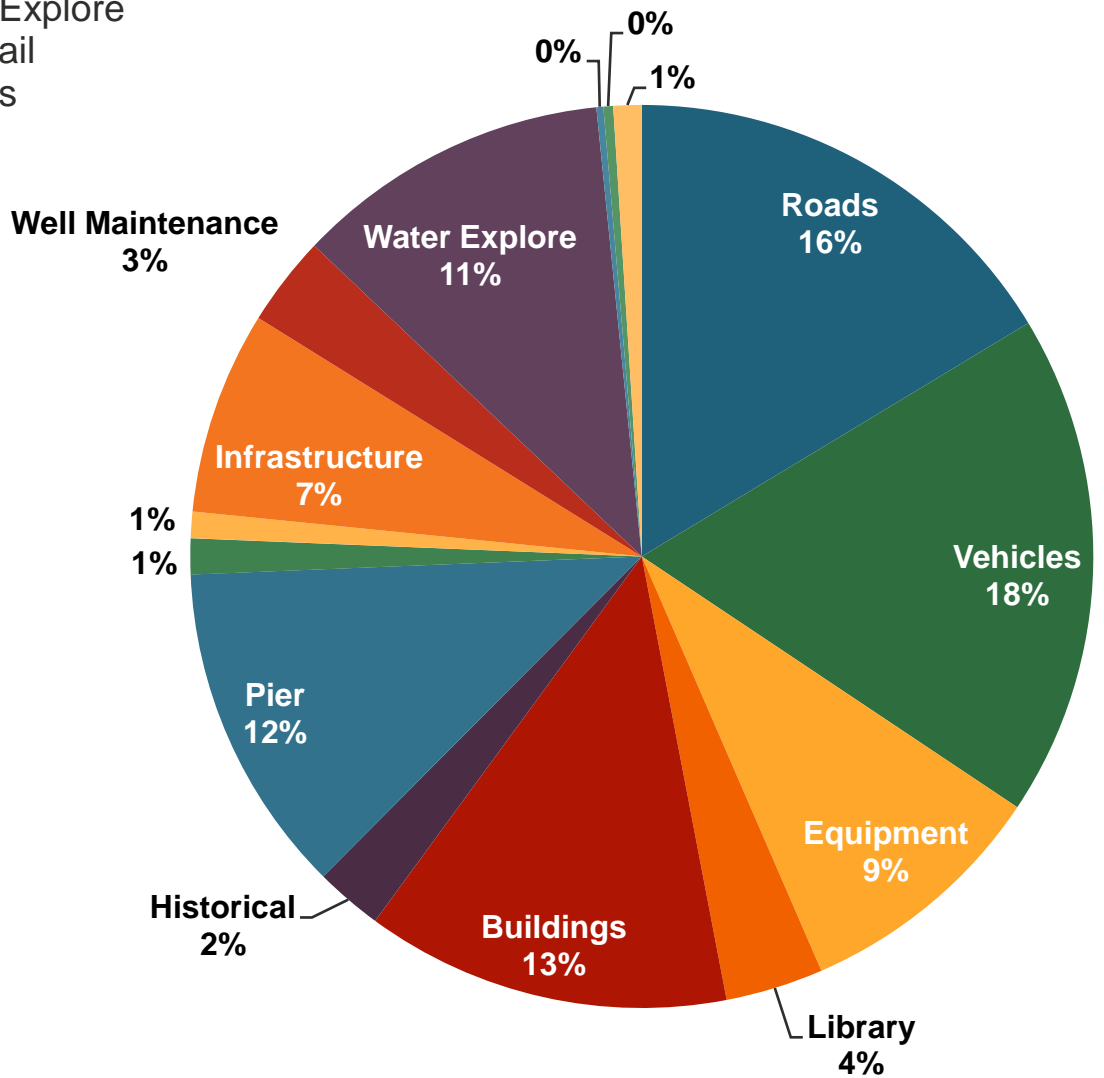
A couple of definitional notes are in order. I have separated the Library, as they have been authorized by the warrant to do building work, but have paid for that work with Library reserves. I have used the term "infrastructure" to refer to non-road projects where some aspect of our infrastructure is repaired or upgraded. (An example would be the Anne's Lane water line project or the sewer 286 outfall pipe.) I have not included building upgrades to the Old South Meeting House under "Buildings" but rather under "Historical." It should be noted that the "vehicle" category is skewed by the inclusion of \$1,250,000 for the purchase of the Fire Ladder/Platform in 2015. Without that procurement, the "vehicle" number is \$567,000. The "Buildings" number contains a \$300,000 expense for mold remediation at Recreation in 2013.

When you remove the Fire Ladder/Platform from the "vehicle" category, all other vehicle spending amounts to a 5.6% of the total. When the mold remediation for Recreation is removed, the percentage of the total for "buildings" drops to 10.08% of the total. It must be noted that I am carrying the "pier" as a "one-time" expenditure, but voters have in fact authorized a bond, which would likely carry a 20 or 25-year repayment schedule, which would change that calculation, and the associated percentages, accordingly. We have not gone out for that borrowing as of this date.

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<b>Spending by Category</b>	
Roads	\$1,649,000
Vehicles	\$1,817,000
Equipment	\$919,450
Library	\$353,000
Buildings	\$1,317,359
Historic	\$243,000
Pier	\$1,200,000
Parks	\$129,500
Cemetery	\$95,000
Infrastructure	\$732,900
Well Maintenance	\$325,000
Water Exploration/Management	\$1,140,750
Rail Trail	\$25,000
Senior Transportation/Feasibility	\$35,000
GIS/Asset Management	\$102,000
<b>Totals</b>	<b>\$10,083,959</b>

- Roads
- Vehicles
- Equipment
- Library
- Buildings
- Historic
- Pier
- Parks
- Cemetery
- Infrastructure
- Well Maintenance
- Water Explore
- Rail Trail
- Seniors
- GIS





Below will be tables that show the year to year capital spending by Department. I have broken out DPW spending so that “non-road” spending can be ascertained and analyzed.

This table allows us to look at the DPW figures and get a more accurate idea of what the Department has spent, over six years, on vehicles and equipment. When the total roads spending of \$1,649,000 (block grant plus local share) is deducted from total DPW capital spending the overall total drops to \$859,500. In 2014, 2016, and 2018 *all* DPW equipment/vehicle requests were rejected by voters. I have tabbed the data for your reference to the specific numbers used to compile this report. Two vehicles, approved in 2017, were funded through the application of “fund balance.” At the direction of the Board of Selectmen and the Budget Committee, we have moved some smaller vehicles to our budget, utilizing the lease line to supply our departments with needed vehicles. Those lease lines will reduce requests for those "utility-sized" vehicles by our departments through the capital process. The three Departments utilizing that methodology in FY 2018 are water, sewer, and fire.

Year	DPW	Block Grant	DPW less Block Grant	Local Share Roads	DPW Non Road
2013	\$443,500	\$147,407	\$296,093	\$93,593	\$202,500
2014	\$302,000	\$147,665	\$154,335	\$132,335	\$22,000
2015	\$493,500	\$148,871	\$344,629	\$133,129	\$211,500
2016	\$302,000	\$160,297	\$141,703	\$121,703	\$20,000
2017	\$632,000	\$171,989	\$460,011	\$110,011	\$350,000
2018	\$335,500	\$176,734	\$158,766	\$105,266	\$53,500
<b>Totals</b>	<b>\$2,508,500</b>	<b>\$952,963</b>	<b>\$1,555,537</b>	<b>\$696,037</b>	<b>\$859,500</b>

The Fire Department capital spending was spiked in 2015 by the inclusion of \$1,250,000 for a Ladder/Platform, and \$275,000 for a new Dispatch system. It should be noted that the Ladder/Platform amount became a five-year lease, with the subsequent payments included as a lease amount in the Fire Department budget. The Fire budget will lose that lease payment amount, approximately \$250,000, upon the payment of the final lease annual obligation. The 2013 Fire capital spending included \$180,000 for new breathing equipment and \$85,000 for a new building exhaust system. The Board of Selectmen created a "capital fund" in 2018 (Article 24) to fund future purchases of turnout gear and SCBA (Breathing) equipment for our firefighters. This capital fund will have recommended allocations from the Manager to the Board for the 2019 warrant. In 2018 the Fire Department received no capital allocation from the voters.

Year	Fire
2013	\$307,000
2014	\$75,000
2015	\$1,600,000
2016	\$120,000
2017	\$45,000
2018	\$0
Totals	\$2,147,000

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The Water Department in 2016 included \$962,000 in water exploration and land acquisition costs associated with the exploration for water. All of that expense was covered by a water capital account. It should be further noted that \$182,000 of that amount was designated for the purchase of the so-called "Pineo" land, which has been donated to the Town. That allocation has been returned to the water "capital fund." As mentioned above the Water Department asked for, and received, a reauthorization of \$525,000 in 2018 originally allocated by the voters in 2016.

<b>Year</b>	<b>Water</b>
<b>2013</b>	\$152,900
<b>2014</b>	\$270,750
<b>2015</b>	\$158,000
<b>2016</b>	\$1,042,000
<b>2017</b>	\$257,000
<b>2018</b>	\$50,000
<b>Totals</b>	<b>\$1,930,650</b>

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In 2016 the Wastewater Department was successful in replacing an aging 3/4 ton pickup truck, as well as some important building improvements. Voters approved a new roof for the Wastewater building in 2015, which accounted for the only capital spending that year. Voters approved a backup power system for the building in 2014. The 2018 number of \$524,000 had \$480,000 for the 286 outfall pipe, a vital project for Seabrook. That amount was funded through the fund balance. This Department will require some significant capital spending, in particular, to upgrade plant equipment, in the years to come.

<b>Year</b>	<b>Sewer</b>
<b>2013</b>	\$15,000
<b>2014</b>	\$42,000
<b>2015</b>	\$62,000
<b>2016</b>	\$96,700
<b>2017</b>	\$60,000
<b>2018</b>	\$524,000
<b>Totals</b>	<b>\$799,700</b>

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As previously mentioned the 2013 Recreation Capital number contains \$300,000 for mold remediation. The 2016 number includes \$325,000 for a roof replacement, which has been completed. This amount was funded through application of “fund balance.” In 2018 the Recreation/Community Center received no allocation of capital funds from the voters. The \$5,000 listed for Recreation in 2018 was for senior transportation.

<b>Year</b>	<b>Recreation</b>
<b>2013</b>	\$335,000
<b>2014</b>	\$43,850
<b>2015</b>	\$46,209
<b>2016</b>	\$356,250
<b>2017</b>	\$40,000
<b>2018</b>	\$5,000
<b>Totals</b>	<b>\$826,309</b>

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The last budget cycle started to utilize the concept of capital funds, which the Board of Selectmen and the Budget Committee approved. We had highlighted the potential for that change in the last capital report that was filed. We shall continue to explore expanding that list of capital funds, with the goal of "smoothing" the tax impacts of capital spending in the future. Our average spending over this period for capital has been \$1,888,160. As pointed out there are caveats to that number (i.e. Fire Ladder/Platform spread over five years, the bond authority for pier improvements included in total in the above numbers, and Library spending funded by Library reserves.) The average over the six years for social service spending is \$140,683, which brings the average for capital and social services combined to just over \$2,000,000 (two million) annually. This is a significant percentage of our overall budget and a significant component of the annual tax rate. This paper, which I will replicate annually, is meant to show just where our capital dollars are going, and will hopefully assist policymakers as they contemplate future CIP plans.

## Tab A. Roads

Year	Article	Amount
2013 DPW	Article 21	\$241,000
2014 DPW	Article 19	\$280,000
2015 DPW	Article 33	\$282,000
2016 DPW	Article 41	\$282,000
2017 DPW	Article 25	\$282,000
2018 DPW	Article 16	\$282,000
	<b>Totals</b>	<b>\$1,649,000</b>

## Tab B. Vehicles

Year	Vehicle	Article	Amount
2013 DPW	Rubbish Truck	Article 22	\$135,000
2015 Water	Backhoe	Article 31	\$108,000
2015 Fire	Ladder Truck	Article 29	\$1,250,000
2015 DPW	Backhoe	Article 34	\$140,000
2015 DPW	Tractor	Article 37	\$25,000
2016 Sewer	3/4 Ton Pickup	Article 50	\$39,000
2017 DPW	1 Ton Dump	Article 12	\$60,000
2017 DPW	3/4 Ton Pickup	Article 13	\$60,000
2018			\$0
<b>Vehicles Total</b>			<b>\$1,817,000</b>



## Tab C. Equipment

Year	Equipment	Article	Amount
2013 Fire	Nozzles Hoses	Article 17	\$42,000
2013 Fire	SCBA	Article 18	\$180,000
2013 Sewer	Rotor Motors	Article 26	\$15,000
2013 Recreation	Wrestling Mats	Article 45	\$10,000
2014 Recreation	Playground	Article 30	\$15,000
2014 Sewer	P. Connection	Article 28	\$42,000
2015 Fire	Dispatch Center	Article 28	\$275,000
2016 Recreation	Ex. Equip.	Article 60	\$6,250
2016 Sewer	Video Unit	Article 52	\$8,200
2016 Water	Air Compressor	Article 40	\$30,000
2016 Fire	Turnout Gear	Article 32	\$60,000
2016 Fire	P. Radios	Article 33	\$60,000
2017 Fire	Hose Line	Article 18	\$45,000
2017 DPW	Mower	Article 11	\$35,000
2017 Water	SCADA	Article 21	\$32,000
2018 Sewer	Oxygen Probes	Article 29	\$18,000
2018 Sewer	Chlorine Tanks	Article 31	\$26,000
2018 DPW	Pump Station Maint.	Article 24	\$20,000
<b>Equipment Total</b>			<b>\$919,450</b>

## Tab D. Library

<b>Year</b>	<b>Library</b>	<b>Article</b>	<b>Amount</b>
2013 Library	Books Media	Article 14	\$40,000
2013 Library	Building Maint.	Article 15	\$40,000
2014 Library	Books Media	Article 11	\$45,000
2015 Library	Books Media	Article 26	\$45,000
2015 Library	Building Maint.	Article 27	\$45,000
2016 Library	Roof	Article 63	\$82,000
2017 Library	Roof	Article 26	\$101,000
2018 Library			\$0
<b>Library Sub-Total</b>			<b>\$398,000</b>
<b>Less 2015 Library Books</b>			<b>\$45,000</b>
<b>Library Total</b>			<b>\$353,000</b>

## Tab E. Buildings

Year	Buildings	Article	Amount
2013 Fire	Bldg. Exhaust	Article 16	\$85,000
2013 Recreation	Tennis Court	Article 29	\$7,500
2013 Recreation	Parking Lot	Article 30	\$12,500
2013 Recreation	Mold Remed.	Article 31	\$300,000
2014 Recreation	Generator	Article 29	\$23,850
2014 Fire	Building Maint.	Article 12	\$75,000
2015 Town Hall	Roof	Article 47	\$25,000
2015 Recreation	Skylight	Article 46	\$41,209
2015 Sewer	Roof	Article 41	\$62,000
2015 Fire	Building Maint.	Article 30	\$75,000
2016 Recreation	Boiler Control	Article 58	\$15,000
2016 Recreation	Roof	Article 59	\$325,000
2016 Sewer	Lab HVAC	Article 55	\$22,500
2016 Sewer	Boiler Replace	Article 56	\$27,000
2017 Town Hall	Building Maint.	Article 35	\$25,800
2017 DPW	Roof	Article 14	\$195,000
2018			\$0
<b>Buildings Total</b>			<b>\$1,317,359</b>

## Tab F. Historical

<b>Year</b>	<b>Historic</b>	<b>Article</b>	<b>Amount</b>
2014 Historical	South Meeting	Article 36	\$43,000
2015 Historical	South Meeting	Article 50	\$45,000
2016 Historical	Ann. Comm.	Article 65	\$15,000
2016 Historical	South Meeting	Article 66	\$115,000
2017 Historical	Ann. Celeb.	Article 39	\$25,000
2018			\$0
<b>Historical Total</b>			<b>\$243,000</b>

## Tab G. Pier

Year	Pier	Article	Amount
2014 Pier	Pier	Article 10	\$1,200,000
2017 Pier	Pier	Article 6	\$1,200,000
2018			\$0
<b>Pier Sub-Total</b>			<b>\$2,400,000</b>
<b>Less Duplication</b>			<b>\$1,200,000</b>
<b>Pier Total</b>			<b>\$1,200,000</b>

## Tab H. Parks

<b>Year</b>	<b>Parks</b>	<b>Article</b>	<b>Amount</b>
2014 DPW	Gov. Weare	Article 25	\$10,000
2014 DPW	Dugouts Weare	Article 41	\$7,000
2015 DPW	Gov. Weare Exp.	Article 40	\$15,000
2015 DPW	Bleachers Weare	Article 53	\$9,000
2016 DPW	Gov. Weare Football	Article 49	\$20,000
2017 Recreation	Vet. Park Playground	Article 37	\$35,000
2018 DPW	Basketball Veterans	Article 41	\$24,000
2018 DPW	Bleachers Veterans	Article 62	\$9,500
<b>Parks Total</b>			<b>\$129,500</b>

## Tab I. Cemetery

<b>Year</b>	<b>Cemetery</b>	<b>Article</b>	<b>Amount</b>
2013 DPW	Roads	Article 24	\$35,000
2013 DPW	Retaining Wall Methodist	Article 35	\$27,500
2013 DPW	Markers	Article 36	\$5,000
2014 DPW	Markers	Article 34	\$5,000
2015 DPW	Wall Restore Hillside	Article 39	\$17,500
2015 DPW	Markers	Article 48	\$5,000
2018			\$0
<b>Cemetery Total</b>			<b>\$95,000</b>

## Tab J. Infrastructure

Year	Project	Article	Amount
2013 Water	Dwight Avenue	Article 24	\$102,900
2013 Water	Anne's Lane	Article 10	\$150,000
2018 Sewer	Outfall Pipe	Article 17	\$480,000
<b>Infrastructure Total</b>			<b>\$732,900</b>



## Tab K. Well Maintenance

<b>Year</b>	<b>Well Maint.</b>	<b>Article</b>	<b>Amount</b>
2013 Water	Well Maintenance	Article 19	\$50,000
2014 Water	Well Maintenance	Article 16	\$50,000
2015 Water	Well Maintenance	Article 32	\$50,000
2016 Water	Well Maintenance	Article 35	\$50,000
2017 Water	Well Maintenance	Article 20	\$50,000
2017 Water	Close Gruhn	Article 23	\$25,000
2018 Water	Well Maintenance	Article 19	\$50,000
<b>Well Maintenance Total</b>			<b>\$325,000</b>

## Tab L. Water Explore

<b>Year</b>	<b>Water Explore</b>	<b>Article</b>	<b>Amount</b>
2014 Water	Groundwater Manage	Article 18	\$178,750
2016 Water	Water Explore	Article 36	\$725,000
2016 Water	Land Purchase Pineo	Article 37	\$182,000
2016 Water	Land Purchase Chase	Article 38	\$55,000
2018 Water	Water Explore	Article 18	\$525,000
<b>Water Explore Sub-Total</b>			<b>\$1,665,750</b>
<b>Less 2018 Reauthorize</b>			<b>(\$525,000)</b>
<b>Total Water Explore</b>			<b>\$1,140,750</b>

## Tab M. Rail Trail

Year	Rail Trail	Article	Amount
2016 Rail Trail	Rail Trail	Article 67	\$25,000
2018			\$0
<b>Rail Trail Total</b>			<b>\$25,000</b>

## Tab N. Senior Transport/Feasibility

Year	Seniors	Article	Amount
2013 Recreation	Transport.	Article 37	\$5,000
2014 Recreation	Transport.	Article 35	\$5,000
2015 Recreation	Transport.	Article 49	\$5,000
2016 Recreation	Feasibility	Article 68	\$10,000
2017 Recreation	Transport.	Article 36	\$5,000
2018 Recreation	Transport.	Article 38	\$5,000
<b>Seniors Total</b>			<b>\$35,000</b>

## Tab O. GIS/Asset Manage

Year	GIS	Article	Amount
2014 Water	GIS.	Article 17	\$42,000
2017 Sewer	Asset Manage	Article 7	\$60,000
2018			\$0
<b>GIS Total</b>			<b>\$102,000</b>